CLIMATE NEGOTIATIONS BONN MAY 2012 NGO NEWSLETTER



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# Will ADP Diplomat Lingo Close the Ambition Gap?

ECO wonders if delegates usually idle away their waiting time in airports by brushing up on their diplomat lingo for use at international negotiations. From a glossary of terms, ECO derives that the wording "noting with deep concern" can be interpreted as one of the strongest possible expression for outrage, in this case for lack of progress and substance in closing the ambition gap.

ECO, never giving up on any Party, just has to assume that this "deep concern", and its translation, is also shared, somewhere deep inside, by those Parties whose current pledges are possibly among the reasons why there is such concern. It is against this backdrop that ECO was pleased by some helpful interventions at yesterday's first ADP plenary where several country groupings made clear that the work plan for urgently increasing ambition is something to work in parallel to the grand task of crafting the 2015 protocol. This 'urgency' agenda item is needed to agree on concrete steps to close the gap between current pledges and where emissions need to be in 2020 to be consistent with a realistic 2°C emissions pathway, and to keep 1.5°C within reach.

In particular, ECO liked the notion that the ambition work plan should focus on the immediate ambition gap and be seen as an iterative process of analysing the gap, identifying further options to narrow the gap, adopting them and repeating those steps until the gap is closed. And do that preferably on an annual basis, leading to concrete steps at every COP as long as necessary.

Surely not difficult for all those sharing the "deep concern". ECO notes that this would require, here in Bonn, substantive work on the available options, as well as agreeing what to work on over 2012 and beyond, with

further workshops, submissions and technical papers, and even, as suggested at the plenary, a high-level ministerial gathering – leading to first tangible results for a COP decision in Qatar. A dedicated contact group, as suggested at yesterday's plenary, is the thing to start with here in Bonn.

ECO wonders, however, if developed country Parties sharing the "deep concern" have understood that this would require, as a first step, moving to the top end of their pledges, especially in those cases (down under) where internal government documents show that conditions to move up from the low end of the pledged range have already been met; or where studies show that moving to the top end would be beneficial for the region's economy (a region a little north of Africa). Or in those otherworldy cases where current

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And now... a message from the Youth



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Adapting, But Still Funding

The Adaptation Fund (AF) has entered into its fifth year of operation. A couple of weeks before this Bonn session, the Board of the Fund (AFB) at its 17th meeting made substantial decisions for further advancing the Fund's provisions. In particular, these covered critical aspects such as the guidance for the consultative process, the consideration of most vulnerable communities, the establishment of complaints procedures and increased transparency regarding the technical review of project proposals. In the course of this week, the AFB had a chance to share information on its progress with interested Parties. The AFB can be congratulated for increasing its attention towards these issues and for learning from its own lessons.

This is important for the AF at its critical juncture of raising funds for meeting the adaptation needs of vulnerable countries and financing innovative projects that benefit the targeted areas. The

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prices for Certified Emission Reductions (CERs), which is the innovative and main funding source of the AF, have drastically decreased over the last months. Part of this is due to the lack of global ambition in mitigation. The EU, with its Emissions Trading Scheme, is one of the key demanders of the CERs. However, the current EU target of 20% reduction is not only well below the ambition indicated by the IPCC with regard to the 2°C limit, but also affects the prospect of the ETS as a functioning setter of price signals for emissions. (Of course, other developed countries lag behind in their mitigation ambition as well).

The direct access approach of the AF is speeding up, with more and more developing countries managing the associated accreditation process, while



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#### Lingo continued

pledges are even below CP1 targets. ECO also wonders if those developing countries that have not yet identified NAMAs and the support needed to implement (some of) them are part of the game too – ECO would be excited to hear from, and report on, any such developments.

As Parties retreat over the weekend to prepare their presentations for Monday's workshop on options to increase ambition, ECO would like to echo what one group of highly vulnerable countries noted in the plenary: raising ambition immediately was always part of the Durban package. If the Qatari COP fails us all on that, then Durban may be remembered as the summit where we saved the climate negotiations but not the climate. On Monday, ECO wants to hear options for the latter.

#### **Funding continued**

sadly the funding gap is increasing, making it almost impossible for the AF to respond to all funding requests.

Few resources have been dedicated to the AF, despite its innovativeness and its progress. Sweden has contributed this year for a second time; Spain is the top contributor, with 45 million Euro. There are still too many developed countries who have not paid into it, some of them sitting on the Board. (And one could also imagine that some developing countries would support the AF in their own interest, e.g. as a learning tool.) To address this issue, the Adaptation Fund Board has now set the target to raise US\$100 million additional funds by the end of 2013. ECO encourages all developed countries to put additional money into the Fund. These contributions should enable the AF to keep pace with need until the Green Climate Fund becomes fully operational, due to increasing funding demands from developing countries.

### On the Outside Looking In

#### Dear delegates,

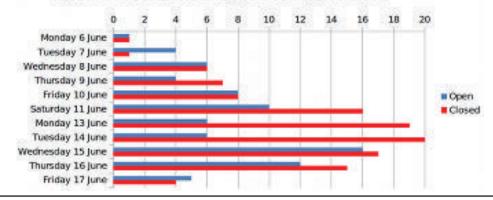
Let us share with you our confusion. We are very happy to hear your heart-warming reports of the added value that we as civil society bring to this process. However, we are slightly discouraged by the fact that we are often not allowed in the rooms where the real negotiations are taking place.

The rules on observer participation promote that all negotiating sessions are open to observers in both contact groups and informals. The spirit of the SBI discussions over the past years led us to believe that we might expect to enter the rooms. When the doors are closed to us, we call on all parties in the room to systematically ask their colleagues whether there is a compelling reason preventing the holding of a transparent session.

The graph below demonstrates the stark reality NGOs faced last just June. Despite the SBI encouraging enhanced participation, civil society spent a significant amount of time wandering aimlessly through the Maritim corridors, engaging in more conversations with the ghosts of classical musicians its room are named for than with negotiators. (Though ECO is quick to note that Listz's views on technology transfer are particularly nuanced.)

You can trust us, we are currently MRVing the compliance of parties' commitment to "openness, transparency and inclusiveness". Because, really, there is only so much one can observe from the corridors.

### Open v Closed meetings: Bonn June 2011



Collect 3, Get 1 Free!

"CAN Collectibles": Bet You Can't Read Just One! Fast Facts About Countries That Can Increase Their Ambition in Qatar

Australia Australia Austra	alia Australia Australia Australia Australia
National term of endearment/greeting:	Mate
Annual alcohol consumption:	10 litres per person per year
Annual cheese consumption:	12 kilograms per person per year
Best things about Australia:	Sun, surf, sand. Great Barrier Reef - irreplaceable natural asset currently under
	threat from the coal industry. Excellent coffee.
Worst things about Australia:	World's smallest, killer jellyfish. Dangerous addiction to coal.
Things you didn't know:	89% of Australians live in an urban area. 24% of Australians were born in
	another country. No one drinks Fosters.
Existing unconditional pledge on the table:	5% below 2000 levels by 2020 (4% below 1990)
Existing conditional pledge (upper end):	25% below 2000 levels by 2020
Next step to increase ambition by COP18:	This year: a KP QELRO consistent with cuts of at least 25% below 2000
	levels by 2020. And a commitment to work in the ADP process to raise
	ambition further (toward 40% by 2020)
Rationale:	Australia has set conditions for moving its target from 5% to 15% to 25%. The
	conditions for the 15% target have been met, according to government
	briefings.
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